

### Land Use as a Resiliency Issue

Sara C. Bronin November 19, 2020

www.desegregatect.org



## Agenda

01

Is Land Use a Resiliency Issue?

02

Legislative Agenda 03

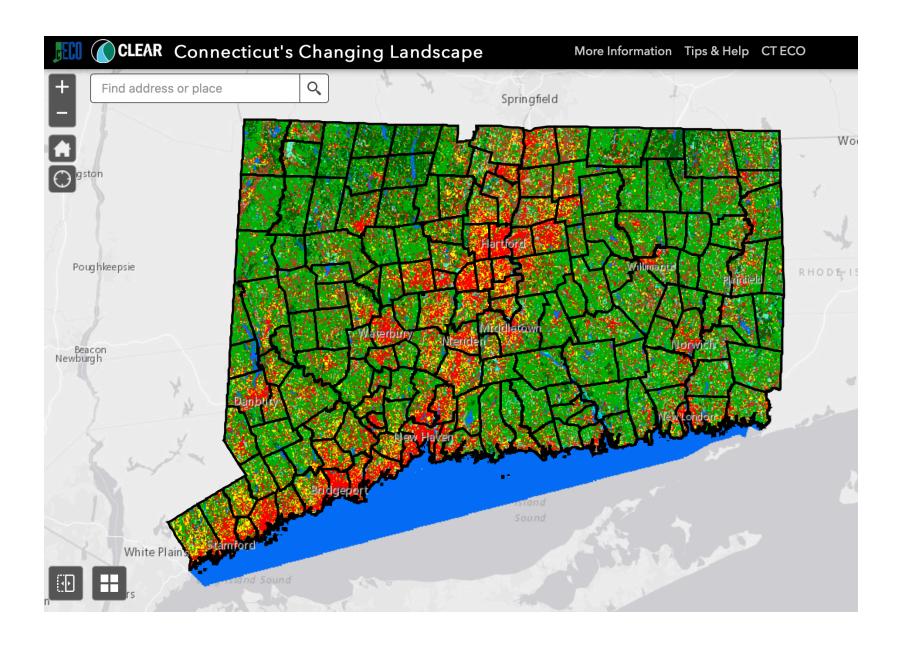
Data & Research

04

Next Steps

## The Problem

Zoning - the regulation of structures, uses, and lots - is a fundamentally environmental concern.



### Environmental Impacts of Bad Land Use

- Sprawl into greenfields
- More driving
- Air pollution
- Water pollution

... all contributes to climate change and lack of **physical** resiliency

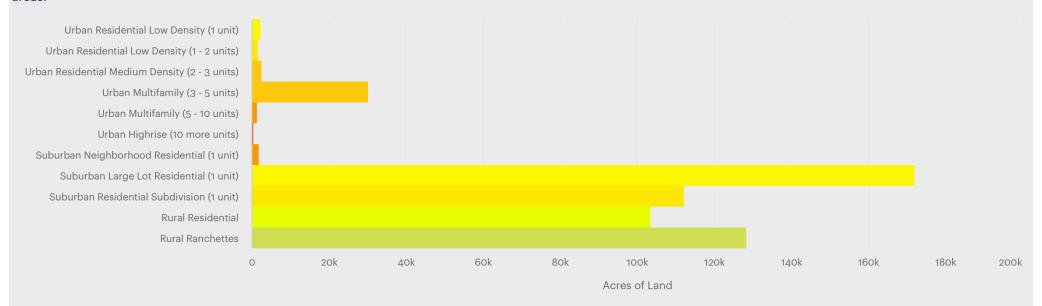
## Environmental Impacts of Bad Land Use

Zoning laws with excessive minimum lot sizes and parking requirements make us use more land for housing - which gobbles up farmland and forest. Walkable, transitoriented communities can get us out of our cars and reduce Connecticut's carbon dioxide emissions. Unfortunately today, per capita emissions from transportation and housing are twice as high in Connecticut zip codes with restrictive zoning compared to those that allow denser development. Driving also emits pollutants that harm our health and cause diseases like asthma. As the condition of our environment diminishes, our health inevitably suffers. Why are we keeping land use laws that hurt us?

#### Residential Type by Acres in the Tri-State Region (Close to Rail Stations)



There are 556 thousand acres of residential land in locations within 1 mile to transit stations. Single family uses take over 522 thousand acres or 93% of such land, mostly in sareas.



Source: Based on the 2010 Decennial Census, American Community Survey (ACS) 5-year estimates (block group level), Environmental Protection Agency Smart Location Database, and the National Land Cover Database (NLCD). Urban Footprint block-level canvas, excluding Hudson River, East River, Long Island Sound, and New York Harbor.

Source: Regional Plan Association

# Social Impacts of Bad Land Use

- Racial and economic segregation
- Fewer jobs and educational opportunities
- More food and physical insecurity
- ... all contributes to inequality & lack of *household* resiliency

#### THE WALL STREET JOURNAL.



In Westport, Conn., Black people represent about 1% of the population. Main Street in Westport.

By <u>Joseph De Avila</u> | Photographs by Desiree Rios for The Wall Street Journal

Updated Aug. 30, 2020 5:22 pm ET

## About DesegregateCT



We are a **coalition** of organizations and people



We **accept** that land use laws are segregative, and change is needed.

### Desegregate CT Coalition



















































































#### Overall Goal

- Change statewide land use policy to make CT "inclusive by design" &:
  - Reduce **segregation**
  - Power the state's economy
  - Protect the **environment**

## 3 Messages



**EQUITY** 



ECONOMY



**ENVIRONMENT** 



TAKE ACTION

#### Why Act?

#### Because our land use laws hurt all of us. And because change is long overdue.

Our outdated land use laws make it too hard to build housing. They prevent people of all incomes and backgrounds from having safe, affordable homes near jobs, education, and other resources. Changing these laws is imperative if we ever want to eliminate segregation, grow the economy, or save the environment.

#### **GREATER EQUITY**



#### A CLEANER ENVIRONMENT







## Legislative Agenda

#### Statewide reform must address 3 issues

Housing Diversity

We don't allow different housing types people need and want.

Housing Supply

We aren't producing housing fast enough - either for cities or for towns.

Process

Decisions are often arbitrary, costly, and emotion-driven.







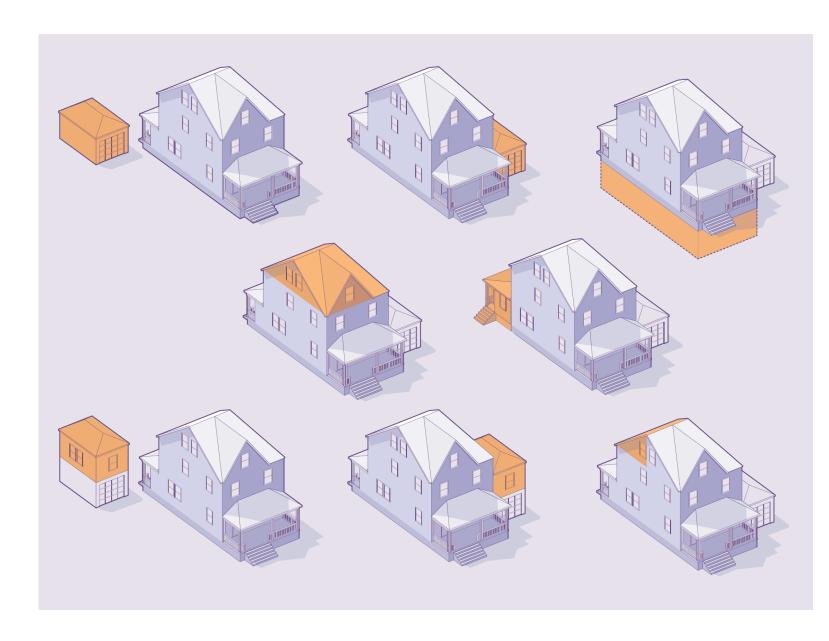


Here are our **Top 10 Ideas** to achieve the following 3 goals:

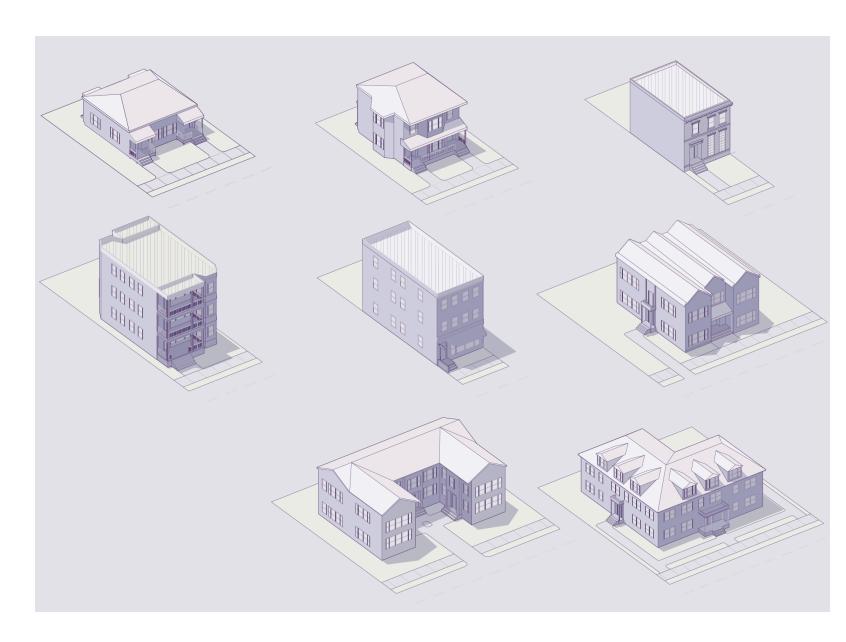
- Housing Supply: Right now, we're stuck with the expensive housing we already have. We have to make it easier to convert existing development to create housing, or to build new housing.
- Housing Diversity: We have too many freestanding single-family homes, which are expensive and, for many, undesirable. We have to give people more opportunities to choose where and how they live.
- **Process Improvement:** We've seen coded discrimination, abuses of the "process," and high fees stop great housing from being built. We need to make decisions fairer and better.

Our supporters support these three broad goals.

#### Accessory Dwelling Units



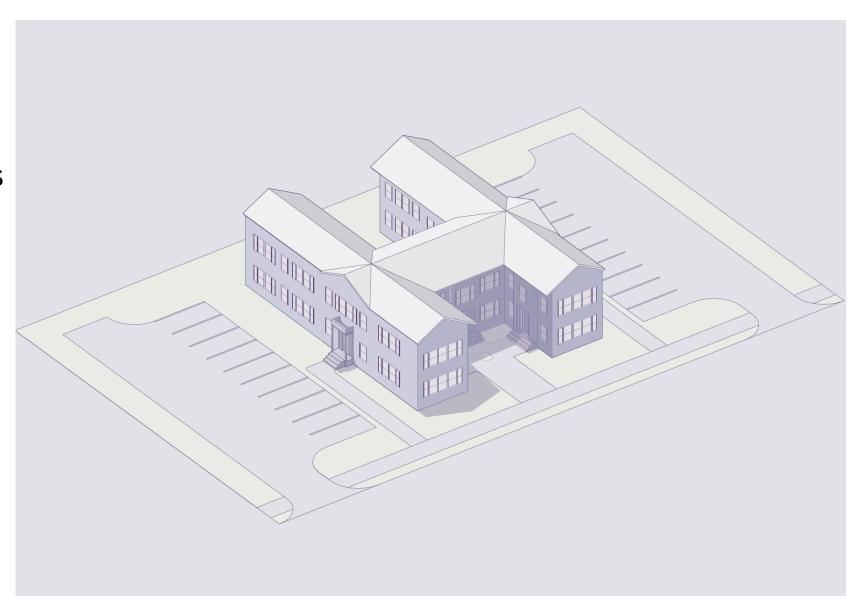
## Middle Housing



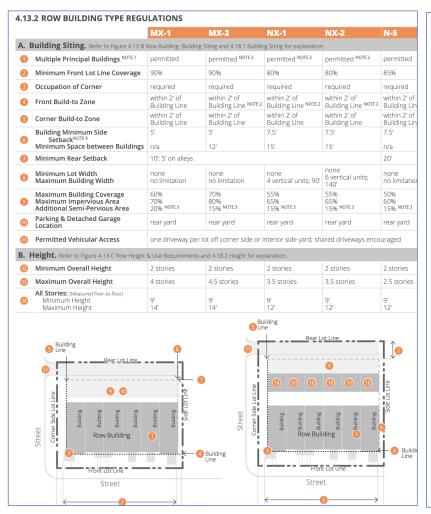
#### Transit-Oriented Development



Costly Parking Mandates



#### Model Form-Based Code



#### 4.13.1 DESCRIPTION & INTENT

The Row Building is a set of multiple buildings, either all located on the same lot or on adjacent lots, which must have a separate entrance to the street and may contain one or more stacked dwelling units. This building type may be organized as townhouses or rowhouses, or can be utilized for live/work units when non-residential uses are permitted. Parking is required to be located in the rear yard and may be incorporated either into a detached garage or in an attached garage accessed from the rear of the building, However, when the garage is located within the building, a minimum level of occupied space is required on the front facade to ensure that the street facade is active.











Figure 4.13-A Illustrative Examples of Row Buildings from Hartford

#### **Other Process Improvements:**

Standardize Procedures
Train Land Use Commissioners
Eliminate "Character"
Cap Town Fees

#### **Additional Environmental Issues:**

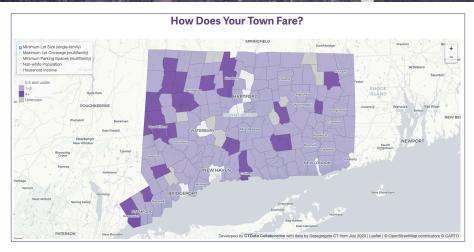
Sewer & Traffic Requirements
22a-19 Interventions
8-30g Expansions to Sewer/Traffic
Large-Lot Zoning

## Data & Research

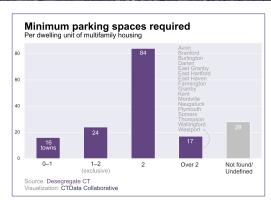




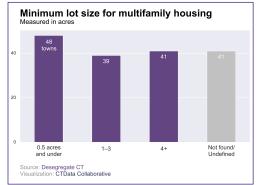


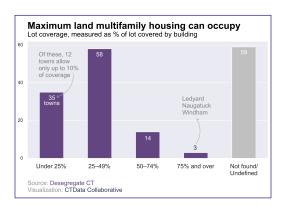












## Current Research Projects



Accessory Dwelling Unit Data



Other States' Reforms



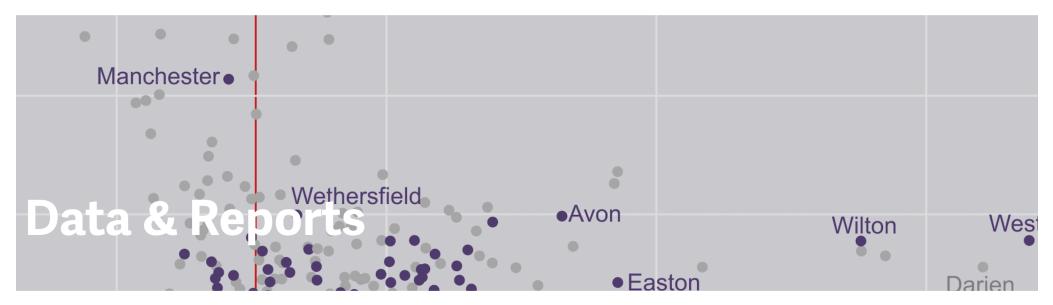
GIS Mapping of Zoning Codes 2,422 districts (never been done before) 52 parameters

#### Other States' Reforms



| DeSegregateCT Top 10 Ideas       | Oregon  | Vermont  | California   | Nebraska  |
|----------------------------------|---|--|--|---|
| 1 Enable "Accessory Apartments"  | ADUs as right for single-family zoning in cities over 2,500 and counties over 15,000  | Establishes ADUs as a right for single-family dwellings, cannot exceed greater of 30% of habitable floor area or 900 sq ft, w/owner occupation requirement | Enables properties to have both an ADU and a JADU  |   |
| 2 Create "Gentle Density"        | Converts areas zoned for single-family dwellings to all middle housing types in cities w/populations above 25,000 (Jun 2022), duplexes in cities between 10,000 and 25,000 (Jun 2021) | Bill effectively this allows for quad-plexes in areas that may previously have allowed duplexes  |  |   |
| 3 Zone 10% for New Housing Types | see above   | See above  |  | By Jan 1, 2023 ft<br>50k shall adopt<br>(but is not limited<br>Specific goals fr<br>multi-family and r<br>Goals for perce<br>Plans for use of<br>housing, middle r<br>Updates to city<br>affordable housin<br>Failing to meet to<br>dwelling zoning |
| 4 Reduce Parking Requirements    | Local gov's cannot require additional off-street parking for ADU construction   |  | Eliminates parking requirements for ADUs if property is within 1/2 mile of public transit, enables driveways to replace lost parking due to ADU construction <1/2 from pub transit |   |





#### CONNECTICUT

- DesegregateCT Statewide Zoning Code Research: Our initial glimpse into all of the zoning codes in Connecticut, including minimum lot sizes, minimum parking, maximum lot coverage, and accessory units.
- Housing Data Profiles: A town-by-town treasure trove of information on housing affordable from the Partnership for Strong Communities, updated for 2020.





#### Our century-old laws can be changed to ensure opportunity for everyone.

A basic familiarity of our state's land use laws can help to explain why we are where we are today. Local zoning powers are derived from the State Legislature. A century ago, the Legislature adopted the "Standard Zoning Enabling Act" (now Chapter 124 of the General Statutes), and the "Standard Planning Enabling Act" (now Chapter 126 of the General Statutes), which enable towns to zone and plan, under certain parameters. In addition, more recently Connecticut adopted an affordable housing bill (contained in Chapter 126a of the General Statutes), which has the effect of overriding some local zoning decisions.

While the laws were modified here and there over the last century, the basic structure of local zoning remains intact. Unfortunately, our state laws have allowed segregation to fester in communities across Connecticut. Given the consequences of this structure, it's time to rethink what we might do to help change it to meet the challenges of today.

#### Zoning Laws: Chapter 124 of the Connecticut General Statutes contains the state's zoning laws.

Broadly, Chapter 124 authorizes municipalities to write their own zoning codes. It identities the criteria local zoning commissions may take into consideration when making decisions. It also outlines zoning procedures and provides for the membership of zoning authorities.

## Next Steps

Housing development *is a resiliency issue* – during COVID-19 & beyond.

## Coalition Launched To Move Forward With Housing Desegregation

by Christine Stuart | Jul 14, 2020 4:17pm

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CHRISTINE STUART / CTNEWSJUNKIE PHOTO

Sen, Saud Anwar

HARTFORD, CT — Legislation to change land use laws in Connecticut is

Lamont, legislators agree on July agenda housing segregation.

POLITICS :: by JACQUELINE RABE THOMAS and MARK PAZNIOKAS | JULY 14, 2020 | VIEW AS "CLEAN REAL



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Thank you!

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